ESF 8 - Public Health and Medical Services

Coordinating Agency:
Marion County Health Department

Primary Agency:
Marion County Health Department

Support Agencies:
Adjutant General's Office, Kansas Division of Emergency Management (KDEM)
Bethesda Home - Goessel
Centers for Disease Control (CDC)
Hillsboro Community Hospital
Kansas Department of Health and Environment (KDHE)
Marion Assisted Living - Marion
Marion County Emergency Management
Marion County Emergency Medical Service
Marion County Planning & Zoning
Parkside Homes - Hillsboro
Peabody Health & Rehab - Peabody
Salem Home - Hillsboro
St. Luke Hospital
St. Luke Living Center - Marion
Westview Manor - Peabody

I. Purpose and Scope

A. Purpose

1. The purpose of Emergency Support Function (ESF) 8 is to provide health and medical coordination in support of emergency events in Marion County. ESF 8 can provide the mechanism for personnel and resources to support prevention, preparedness, protection, response, recovery and mitigation in support of the primary emergency management objectives.

B. Scope

1. ESF 8 is a functional annex to the Marion County MNEOP and this Annex describes the actions required to coordinate public health and medical services during a disaster. It addresses:

    a. Local Health Department notification, coordination and response

    b. Emergency Medical Services (EMS) activities

    c. Coordination among community hospital partners

      d. Mass fatality partnerships in planning

      e. Community planning with other health care providers

      f. Behavioral health (mental health) activities

2. Most of the agencies involved in public health and medical services activities have existing emergency plans and procedures. The ESF 8 Annex is not designed to take the place of these plans rather it is designed to complement, support, and reference existing plans and procedures.

3. The ESF 8 Annex supports health and medical response during a biological incident within the county.

4. For this document, public health and medical services include: medical needs associated with behavioral health needs of victims and responders, medical needs of "at risk" populations, and environmental health concerns associated with activities outlined in other portions of the Marion County MNEOP.

II. Concept of Operations

A. General

1. Operational Overview

    a. ESF 8 is organized to be consistent with the Marion County EOC, the requirements of the National Response Framework, the National Incident Management System, and the Incident Command System (ICS). This structure and system supports incident assessment, planning, procurement, deployment, and coordination and support operations to Marion County through the Marion County Emergency Response Team, Area Operations and Regional Incident Management Teams (IMTs) to provide a timely and appropriate response to an emergency or situation.

    b. Procedures, protocols and plans for disaster response activities are developed to govern staff operations at the Marion County EOC and in the field. These are in the form of Emergency Operations Plan (i.e., Base Plan) and corresponding appendices, annexes, and standard operating guidelines, which describe ESF 8 capabilities. Periodic training and exercises are also conducted to enhance effectiveness.

    c. In a large event requiring local or State mutual aid assistance, ESF 8 will work with its support agency counterparts to seek and procure, plan, coordinate and direct the use of required assets.

    d. When an event is focused in scope to a specific type or response mode (i.e., hospital evacuation, biological threat, hazardous materials release, pandemic disease or radiological event) technical and subject matter expertise may be provided by an appropriate person(s) from a supporting agency with skills pertinent to the type of event, who will advise and/or direct operations within the context of the ICS structure.

e. Throughout the response and recovery periods, ESF 8 will evaluate and analyze information regarding medical, health, and public health assistance requests for response, develop and update assessments of medical and public health status in the impact area and do contingency planning to meet anticipated demands.

f. If additional support is necessary, ESF 8 will contact the supporting agencies and other ESFs to request applicable support activities.

2. Continuity of Operations

a. Continuity of operations establishes policies and guidance to ensure the essential business functions of the healthcare system in the community are continued in the event that a manmade, natural or technological emergency disrupts or threatens to disrupt normal business operations. The community hospital and county health department have established a Continuity of Operations Plan (COOP). The county health department COOP is managed through an electronic application to ensure access to plan during an emergency.

b. Reconstitution is the process by which surviving and/or replacement health and medical personnel resume normal operations at the original or replacement facility. There are three tasks associated with reconstitution: transitioning, coordinating and planning, and outlining the procedures. The decision to reconstitute will be made by the Incident Commander and as outlined in internal plans. Operations may be resumed in phases with the essential functions being first priority followed by other functions as resources and personnel allow.

3. Medical Surge

a. In the event of a disaster, it is necessary to use surge capacity to provide emergency care and appropriate definitive management of patients. Bed counts alone do not determine surge capacity or the ability to care for patients. The hospital has internal policies, plans, and procedures for patient surge within their facilities, including requesting medical material and pharmaceuticals and coordinating mass fatality.

b. ESF 8 will monitor the EMSystem application in the Marion County EOC to maintain awareness of the availability of beds at hospitals within their jurisdiction and surrounding counties. Hospitals in Marion County will be requested to update their bed availability at the time of a disaster or large-scale emergency through a HAvBED alert initiated at the regional or state level. The hospital will update the HAvBED alert as requested to assist with planning of patient transfers.

c. The health and medical community has a decontamination plan and access to necessary equipment. The health and medical community also have trained individuals who can assist and perform decontamination activities for patients arriving from the scene of emergencies and disasters.

d. Health and medical entities have processes and policies for medical surge capabilities, these internal plans provide details with internal patient tracking procedures. Patients seen as a result of an emergency will be tracked utilizing these procedures. The numbers of patients seen, disposition, and status of these

patients will be coordinate throughout the day by ESF 8. Hospitals will follow CMS and HIPAA regulations when reporting patient information. All participating health and medical organizations will assist in determining the health and medical impact of the emergency on the community.

e. Health and medical entities protect the privacy of individually identifiable health information. ESF 8 follows standards to protect information and will utilize internal policies for reunification of patients with family. ESF 8 will coordinate efforts, when possible, to gather missing persons information from participating health and medical partners and response organizations to cross reference with data received from ESF 6 – Mass Care, Housing, and Human Services. If ESF 8 recognizes a patient identified as missing on the American Red Cross's Safe and Well or another missing person data system provided by another mass care, housing, and human service agency, ESF 8 will verify to the extent possible the validity of their reunification need and, if acceptable, provide the current location of the patient to the requesting family member.

f. In the event individuals are in need of additional transportation to health and medical facilities, ESF 8 will coordinate with ESF 1 - Transportation.

g. During a large scale emergency, emergency room departments, treatment centers, and other medical clinics across the community may see an influx in patients. An Alternate Care Site (ACS) is a community-based location that may provide additional treatment area(s) with a minimum specific level of care for patients. An ACS may be established at sites where no medical care is usually provided or at medical facilities where the usual scope of medical services does not normally include large-scale urgent care or traditional inpatient services. If an ACS is needed to respond for managing a disaster that creates a surge of patients beyond community capabilities, the health and medical entities within Marion County will consider options for ACS sites to care for ill patients who would otherwise seek care at hospitals and community health centers.

h. Through preparedness planning the community has developed regional relationships within the health and medical sector. This provides additional access to medical surge supply trailers, field hospital trailers, health and medical supplies, and specialized equipment which may be necessary for response. The ESF 8 coordinator will follow standard procedures for requests in the event these assets are needed to support operations and improve the health delivery during an emergency.

4. Epidemiology and Surveillance

a. Marion County's Health Department is responsible for conducting disease surveillance and investigation within Marion County and maintains access to an electronic disease tracking and surveillance system.

b. The health department conducts disease surveillance and investigation activities in partnership with local hospitals, physician's offices, clinics, schools and pharmacies to maintain an overall assessment of disease outbreaks or clusters within the county. These activities also provide a reporting avenue from these organizations to the Marion County Health Department to identify and contain

disease outbreaks. The Marion County Health Department also utilizes neighboring counties and state assistance in disease surveillance and investigation as part of a coordinated statewide public health system.

    c. Marion County Emergency Management has identified vulnerabilities within the community. In the event of a radiological emergency, Community Reception Center (CRC) guidance is available to assist Marion County with this process and would be used as guidance for population monitoring of county residents should a radiological emergency be declared. At the CRC, citizens will be asked to provide information regarding their location and possible exposure to the radiological emergency. This will assist the Marion County Health Department, Kansas Department of Health and Environment and the Centers for Disease Control and Prevention in providing appropriate surveillance and follow up after this type of emergency

5. Fatalities Management

    a. Marion County recognizes the need to organize local agencies and resources to plan for and respond to an incident resulting in catastrophic loss of life. Natural disasters frequently overwhelm local systems that care for the deceased. Consequently, the responsibility for the immediate response falls on local organizations and communities. Management of the dead requires coordination of body recovery, short and long-term storage, identification, burial arrangements, and support of victims and relatives.

    b. Marion County Emergency Management and ESF 8 will coordinate with county coroner, funeral directors, mortuary services, and coordinating group(s)/team(s) early during an emergency to ensure required resources, assessment activities, and the responsible agencies implement appropriate plans.

    c. Following an emergency, ESF 8, when requested an in coordination with its partner organizations, will assist or help identify resources to support the local district coroner, medical professionals, and law enforcement agencies in:

        i. Tracking and documenting of human remains and associated personal effects;

        ii. Reducing the hazard presented by chemically, biologically, or radiologically contaminated human remains (when indicated and possible);

        iii. Establishing temporary morgue facilities;

        iv. Determining the cause and manner of death. When the determination of the cause of a death is held to be in the public interest or a child under the age of 18 dies, the coroner or deputy coroner shall be notified. The coroner shall decide if an investigation shall take place;

        v. Collecting ante mortem data in a compassionate and culturally competent fashion from authorized individuals;

vi. Performing postmortem data collection and documentation;

vii. Identifying human remains using scientific means (e.g., dental, pathology, anthropology, fingerprints, and, as indicated, DNA samples);

viii. Preparing, processing and returning human remains and personal effects to the authorized person(s) when possible;

ix. Providing technical assistance and consultation on fatality management and mortuary affairs; and

x. Coordinating with behavioral health, social workers, counselors, and community mental health centers in support of victims and relatives.

d. During an event, first responders will follow appropriate policies, procedures, and guideline to ensure safety precautions are appropriate and implemented.

6. Pre-Hospital Care

a. Marion County promotes local and regional coordination and cooperation in emergency pre-hospital care for mass casualty events, including those that involve children. During an emergency, pre-hospital care may involve more than one jurisdiction, therefore ICS will be used to help standardize organizational structure and common terminology and to ensure a useful and flexible management system is practical for incidents involving multi-jurisdictional and multi-agency response, especially those in the field.

b. Pre-arrival assessments will be conducted by Emergency Medical Services and notification procedures to dispatch, hospitals, and other mutual aid partners will be activated.

c. Triage procedures, ambulance diversion guidelines, EMSystem protocol and policies, pediatric guidelines, and other community and internal agency plans have been developed and may be implemented in response this type of emergency.

d. Medical mutual aid may be necessary and implemented during a mass casualty or large-scale emergency.

7. Medical Countermeasure Dispensing

a. The primary goal of the county's mass dispensing program is to provide lifesaving medical countermeasures to citizens and visitors of Marion County in a timely manner in response to a health and medical emergency. This program is led by the Marion County Health Department and includes many of the county's other departments, health and medical partner organizations and private companies. The Marion County Health Department has developed a Mass Dispensing Standard Operating Guide (SOG) which will be used during an emergency as a guide for providing vaccines and pharmaceuticals at Point of Dispensing (POD) sites for the public.

8. Medical Material Distribution

   a. During a time of disaster state and federal medical material and pharmaceuticals may be available to Marion County. To access these assets, a coordinated resource management and requesting process must be in place for participating agencies. This process promotes the full utilization of local medical equipment and supplies and exhaustion of services available locally. With the exhaustion or immediate exhaustion of these local supplies and services, Marion County can make a request through Marion County Emergency Management to the State of Kansas EOC for fulfillment. Procedures for requesting medical materials can be found in the Marion County Mass Dispensing SOG and Hospital EOP.

   b. Health and medical entities have processes in place for requesting medical countermeasures, including but not limited to the Strategic National Stockpile (SNS), CHEMPACK (nerve agent and organophosphate antidotes), and Chemical Event Shipping Supply Location (CESSL) program.

9. Non-Pharmaceutical Interventions

   a. The Kansas Isolation and Quarantine statute K.S.A. 65-129 provides the template for control efforts in the case of large-scale outbreaks of naturally occurring diseases, like pandemic influenza, SARS or artificially introduced biological agents in connection with bioterrorism. The Marion County Board of Health may also issue advisories or recommendations for the closure of public buildings, events and activities. In partnership with local school districts, schools may also be dismissed to aid in disease containment measures.

   b. When necessary, ESF 8 will coordinate with ESF 13 – Public Safety to ensure the safety of public and community members related to isolation and quarantine.

   c. The hospital maintains an appropriate HVAC system which is an essential tool for the control of infection. The hospital has a negative pressure room and procedures to keep contaminants and pathogens from reaching surrounding areas within the hospital. These procedures are outlined in internal hospital policies and will be actives as outlined in these policies to prevent cross-contaminations from room to room.

10. Responder Health and Safety

   a. Health and medical officials may be requested to provide information related to agents or diseases and appropriate measures to take to protect the health, medical, and emergency services sector responders. Officials may be asked to serve as subject matter experts and information resources to make health and safety recommendations to incident management staff and safety officers.

   b. A community hazardous vulnerability assessment (HVA) has been made available to identify any anticipated hazards, including infectious disease, hazardous materials, and environmental factors.

   c. ESF 8 has or has access to personal protective equipment (PPE) to ensure the safety and health of first responders.

d. There are counseling services available throughout the community for those victims and responders with behavioral health needs. This is outlined under the Behavioral Health section of this Annex.

11. Volunteer Management

a. ESF 8 has access to the Kansas System for the Early Registration of Volunteers (K-SERV) system, which can be utilized as a volunteer database at the local and state levels. In addition, various health and medical entities have an internal volunteer database. Each facility should utilize internal policies and procedures for verifying and credentialing. In the event that volunteers are needed to provide assistance during an incident response, K-SERV offers an opportunity for volunteer request and receipt through a standard operating procedure.

b. Additional volunteer resources may be available through Kansas Medical Reserve Corps (MRC) units, Community Emergency Response Teams (CERT), American Red Cross (ARC) and other community organizations active in disasters.

12. Environmental Health

a. Describe the vector and/or animal control responsibilities in the county. The Environmental Health Director is currently addressing this in the Department Standard Operating Guide.

b. Describe capabilities for evaluating structures and area for habitability and other environmental health concerns. The Environmental Health Director is currently addressing this in the Department Standard Operating Guide.

c. Describe coordination efforts with public water suppliers to ensure safe drinking water to communities. The Environmental Health Director is currently addressing this in the Department Standard Operating Guide.

13. Behavioral Health

a. ESF 8 will coordinate with behavioral health professionals and organizations within the county and with the State ESF 8 Coordinator to promote behavioral health response and recovery needs. The ESF 8 Coordinator will work with behavioral health, social workers, counselors, substance abuse professionals and community mental health centers.

14. Demobilization and Recovery

a. When the Incident Commander has ordered demobilization, the ESF 8 Coordinator will notify health and medical response entities. Each agency should consider their property and business impact for returning to normal facility operations.

i. As needs for personnel decrease, personnel should report to debriefing area or standard area of operations as directed by supervisor. Positions

will deactivate in a phased manner as outlined by internal plans and policies.

    ii.   All equipment and supplies shall be returned or disposed of in compliance with recommendations from internal and/or external authorities and coordinated by supply unit leader and finance/administration section. Health and medical supplies and equipment should be repaired, repacked, and replaced as needed.

    iii.   Any plans to salvage, restore, and recover the impacted facility will initiate upon approval from applicable local, State, and Federal law enforcement and emergency service authorities.

B. Direction and Control

1. During a state of emergency, Marion County health and medical response activities will be coordinated through the Marion County EOC; which will serve as the source of all direction and control.

2. The Marion County Emergency Manager or designee provides direction and control for ESF 8 to include mission assignments, mutual aid, contracts for goods and services, and recovery and mitigation activities.

3. During emergency activations, all management decisions regarding Marion County or regional response are made at the Marion County EOC by the ESF 8 Coordinator. Under the Incident Command System structure, the Planning, Logistics, Finance/Administration, and Operations Section Coordinators and staff at the Marion County EOC assist the commander in carrying out the overall mission. Resources for response are modular and scalable, depending on the type, size, scope and complexity of the emergency or disaster event.

4. A staffing directory and the ESF 8 Emergency Operations Plan, its accompanying appendices, annexes and standard operating guidelines are maintained by the Marion County Health Department. Marion County Health Department is responsible for ensuring contact information is accurate and ready for response.

5. Agencies of ESF 8 may serve in Field Operations (i.e., Disaster Recovery Center operations, intrastate and/or interstate mutual aid assistance, etc.).

6. When a request for assistance is received by ESF 8 it is assigned to the agency or agencies that have the most appropriate resources and expertise to accomplish the task.

7. Marion County Emergency Management will assist in the coordination of state response efforts under the provisions of a Governor's Disaster Declaration.

C. Organization

1. County

    a.   During an actual or potential emergency or disaster, the primary agency of Marion County Health Department will assign a liaison to Marion County EOC

to fill the role of ESF 8 Coordinator. During an activation of the Marion County EOC, support agency staff will work with the coordinating agency to provide support that will allow for an appropriate, coordinated and timely response. If additional support is required, the Marion County Health Department and primary agencies may co-manage ESF 8 activities.

b. ESF 8 Coordinator will report to the Marion County Emergency Manager or designee. During the response phase, the ESF 8 Coordinator will evaluate and analyze information regarding medical and public health assistance requests.

c. ESF 8 Coordinator will develop and update assessments of medical and public health status in the impact area and do contingency planning to meet anticipated demands.

d. ESF 8 Coordinator will partner with the ESF 6 –Mass Care, Housing, and Human Services to support all individuals and organizations regarding mass care services, including sheltering that may be required to support disaster response and recovery operations in Marion County.

2. State of Kansas

a. The Kansas Department of Health and Environment (KDHE) is the lead ESF 8 Coordinating agency for the State of Kansas. The State ESF 8 provides supplemental assistance to local governments in identifying and meeting the public health and medical needs of victims of disasters and emergencies. The State ESF 8 concept of operations is outlined in the Kansas Response Plan (KRP).

D. Alerts and Notifications

1. The Marion County Emergency Management will notify the Marion County Health Department when an area of Marion County is threatened or has been impacted by an emergency or disaster event.

2. The primary agency notified will report to the Marion County EOC, if so advised or requested by Marion County Emergency Management.

3. The ESF 8 Coordinator and/or Marion County Emergency Management will provide notification to support agencies as outlined in internal call down procedures. The ESF 8 Coordinator will continue to update those agencies as the situation progresses and upon demobilization and recovery.

E. Actions

1. Actions carried out by ESF 8 are grouped into phases of emergency management: Preparedness, Response, Recovery and Mitigation. Each phase requires specific skills and knowledge to accomplish the tasks and requires significant cooperation and collaboration between all ESF 8 agencies and the intended recipients of service.

Overall Actions Assigned to All Members
Preparedness (Pre-Event) Actions for ESF 8 - Public Health and Medical Services
1	Participate in the CDC Public Health Preparedness Program
2	Coordinate health department's exercise program
3	Participate in the Hospital Preparedness Program
4	Establish contact with private resources that could provide support during an emergency.

Overall Actions Assigned to All Members
Response (During Event) Actions for ESF 8 - Public Health and Medical Services
1	Activate mutual aid agreements as required.

Overall Actions Assigned to All Members
Recovery (Post Event) Actions for ESF 8 - Public Health and Medical Services
1	Review plans and procedures with key personnel and make revisions and changes.
2	Provide continued situation reports to support recovery and damage assessment process.

Overall Actions Assigned to All Members
Mitigation Actions for ESF 8 - Public Health and Medical Services
1	Participate in the hazard identification process and identify and correct vulnerabilities

III. Responsibilities

A. The following list identifies the responsibilities designated to each of the Primary and Support Agencies for ESF 8. The Primary Agency and its responsibilities are listed first. The Supporting Agencies follow in alphabetical order.

Coordinating: Marion County Health Department
Preparedness (Pre-Event) Actions for ESF 8 - Public Health and Medical Services
1	Identify organizations or facilities responsible for providing initial notification for ESF 8
2	Identify liaison to communicate between health department and ESF for emergency related information
3	Coordinate with ESF 6, to identify at-risk individuals in advance of, during, and following an emergency
4	Identify hospital's ability to perform decontamination of patients, service animals and pets
5	Identify health services needed to support identified disaster risks and provision of those services
6	Identify county's behavioral health response capabilities
7	Identify county's fatality management capabilities
8	Maintain MOUs or MOAs in place to share medical resources
9	Coordinate local efforts related to K-SERV and medical professional volunteer registration
10	Identify currently available health and medical sector related volunteer organizations
11	Identify alternate care site planning activities
12	Develop procedures to appropriately vet and release casualty and fatality information
13	Coordinate activities related to health department SOG development
14	Credential and badge department employees prior to an incident
15	Capture incident related expenses to be used in emergency response

16	Credential medical staff
17	Participate in county medical countermeasure planning
18	Coordinate credentialing/privileging procedures to utilize volunteer behavioral health professional and other staff
19	Coordinate behavioral health capabilities of the organization
20	Coordinate organization's behavioral health disaster team
21	Coordinate community medication dispensing activities including vaccines and pharmaceuticals
22	Coordinate activities in preparing at-risk populations for disasters
23	Coordinate and maintain family reunification policies or procedures to be used by ESF 8
Response (During Event) Actions for ESF 8 - Public Health and Medical Services	
1	Communicate ESF 8 information to and between support agencies
2	Coordinate and maintain ESF 8 situational awareness
3	Coordinate medical operations activities and resource needs for the following: Health department, Hospital(s) , EMS, Environmental health, Pharmacy(ies), Behavioral health center(s)/team(s), Clinic(s), Funeral director(s)/coroner
4	Coordinate support activities to ESF 6 for Vulnerable Needs at shelters
5	Identify specific health and safety risks for disasters
6	Coordinate with ESF 7 for requesting resources
7	Coordinate and activate mutual aid, K-SERV and other methods for requesting additional medical providers and support personnel
8	Communicate incident related health and medical information to citizens including at-risk populations
9	Coordinate surveillance and epidemiological activities of the local health department including activities with community partners: schools, EMS, hospitals, private medical providers, and others
10	Recommend or determine health-related protective actions
11	Activate community alternate care site
12	Operate community alternate care site
13	Coordinate fatality management process and requests additional support
14	Activate the Kansas Funeral Directors Association Disaster Team to support fatality management according to the Kansas Mass Fatality Plan
15	Determine the extent or threat of contamination from chemical, radiological or infectious agents
16	Track the injured (Registration to discharge process)
17	Document and track resources that are committed to specific missions and costs
18	Activate and conduct activities that may be involved in community disease containment measures including isolation, quarantine, and gathering cancellation
19	Activate and conduct county's mass dispensing campaign priorities and general activities
20	Activate continuity of operations plan
21	Activate and conduct county's disease surveillance system
22	Recommend or determine health department's protective action
23	Provide liaison to communicate between health department and ESF 8 for emergency related information
24	Provide liaison for communication between hospitals and ESF 8 related to patient numbers and information
25	Report incident related injuries to EOC
26	Report incident related fatality to EOC

27	Coordinate vector surveillance activities
28	Perform vector surveillance activities
29	Provide briefs or updates related to vector surveillance activities to ESF 8
30	Activate and conduct medical care activities during a disaster
31	Activate and conduct medical surge activities: cancellation of elective surgeries, transfer of patients, etc.
32	Activate and perform decontamination of patients, service animals and pets
33	Provide numbers of available beds, resources, medical capabilities and medical specialties to the ESF 8 Coordinator
34	Coordinate and activate patient decontamination activities with EMS agencies
35	Coordinate and activate behavioral health care activities
36	Dispose of medical supplies
37	Conduct decontamination activities, in coordination with ESF 10, from chemical, radiological or biological agents
38	Coordinate community outreach to at-risk populations
39	Provide communication of at-risk populations' needs to the ESF 8 Coordinator
40	Coordinate with at-risk populations at a community shelter
41	Coordinate and activate the Kansas Funeral Directors Association to support fatality management according to the Kansas Mass Fatality Plan
42	Alert and activate off-duty and auxiliary personnel as required by the emergency.
Recovery (Post Event) Actions for ESF 8 - Public Health and Medical Services	
1	Activate family reunification policies or procedures to be used by ESF 8
2	Coordinate with health and medical sector agencies submitting response and recovery information to emergency management
3	Conduct and monitor health effects post-disaster
4	Provide public health input into community recovery affairs
5	Provide incident reports for elected officials
6	Report damages of hospitals to ESF 8
7	Inspect food service establishments prior to resuming business
8	Restore water and wastewater capabilities in coordination with ESF 3
9	Assist at-risk populations in recovering from disasters including programs provided
10	Collect documentation for possible financial reimbursement process for recovery activities. Provide updates to eligible applicants on any disaster recovery programs.
Mitigation Actions for ESF 8 - Public Health and Medical Services	
1	Identify the public health impact of identified risks
2	Provide vaccinations against preventable diseases including tetanus, influenza, pertussis, etc
3	Provide hand washing and other disease prevention campaign activities

Primary: Marion County Health Department	
Preparedness (Pre-Event) Actions for ESF 8 - Public Health and Medical Services	
1	Identify organizations or facilities responsible for providing initial notification for ESF 8
2	Identify liaison to communicate between health department and ESF for emergency related information
3	Coordinate with ESF 6, to identify at-risk individuals in advance of, during, and following an emergency
4	Identify hospital's ability to perform decontamination of patients, service animals and pets

5	Identify health services needed to support identified disaster risks and provision of those services
6	Identify county's behavioral health response capabilities
7	Identify county's fatality management capabilities
8	Maintain MOUs or MOAs in place to share medical resources
9	Coordinate local efforts related to K-SERV and medical professional volunteer registration
10	Identify currently available health and medical sector related volunteer organizations
11	Identify alternate care site planning activities
12	Develop procedures to appropriately vet and release casualty and fatality information
13	Coordinate activities related to health department SOG development
14	Credential and badge department employees prior to an incident
15	Capture incident related expenses to be used in emergency response
16	Credential medical staff
17	Participate in county medical countermeasure planning
18	Coordinate credentialing/privileging procedures to utilize volunteer behavioral health professional and other staff
19	Coordinate behavioral health capabilities of the organization
20	Coordinate organization's behavioral health disaster team
21	Coordinate community medication dispensing activities including vaccines and pharmaceuticals
22	Coordinate activities in preparing at-risk populations for disasters
23	Coordinate and maintain family reunification policies or procedures to be used by ESF 8

Response (During Event) Actions for ESF 8 - Public Health and Medical Services	
1	Communicate ESF 8 information to and between support agencies
2	Coordinate and maintain ESF 8 situational awareness
3	Coordinate medical operations activities and resource needs for the following: Health department, Hospital(s) , EMS, Environmental health, Pharmacy(ies), Behavioral health center(s)/team(s), Clinic(s), Funeral director(s)/coroner
4	Coordinate support activities to ESF 6 for Vulnerable Needs at shelters
5	Identify specific health and safety risks for disasters
6	Coordinate with ESF 7 for requesting resources
7	Coordinate and activate mutual aid, K-SERV and other methods for requesting additional medical providers and support personnel
8	Communicate incident related health and medical information to citizens including at-risk populations
9	Coordinate surveillance and epidemiological activities of the local health department including activities with community partners: schools, EMS, hospitals, private medical providers, and others
10	Recommend or determine health-related protective actions
11	Activate community alternate care site
12	Operate community alternate care site
13	Coordinate fatality management process and requests additional support
14	Activate the Kansas Funeral Directors Association Disaster Team to support fatality management according to the Kansas Mass Fatality Plan
15	Determine the extent or threat of contamination from chemical, radiological or infectious agents
16	Track the injured (Registration to discharge process)

17	Document and track resources that are committed to specific missions and costs
18	Activate and conduct activities that may be involved in community disease containment measures including isolation, quarantine, and gathering cancellation
19	Activate and conduct county's mass dispensing campaign priorities and general activities
20	Activate continuity of operations plan
21	Activate and conduct county's disease surveillance system
22	Recommend or determine health department's protective action
23	Provide liaison to communicate between health department and ESF 8 for emergency related information
24	Provide liaison for communication between hospitals and ESF 8 related to patient numbers and information
25	Report incident related injuries to EOC
26	Report incident related fatality to EOC
27	Coordinate vector surveillance activities
28	Perform vector surveillance activities
29	Provide briefs or updates related to vector surveillance activities to ESF 8
30	Activate and conduct medical care activities during a disaster
31	Activate and conduct medical surge activities: cancellation of elective surgeries, transfer of patients, etc.
32	Activate and perform decontamination of patients, service animals and pets
33	Provide numbers of available beds, resources, medical capabilities and medical specialties to the ESF 8 Coordinator
34	Coordinate and activate patient decontamination activities with EMS agencies
35	Coordinate and activate behavioral health care activities
36	Dispose of medical supplies
37	Conduct decontamination activities, in coordination with ESF 10, from chemical, radiological or biological agents
38	Coordinate community outreach to at-risk populations
39	Provide communication of at-risk populations' needs to the ESF 8 Coordinator
40	Coordinate with at-risk populations at a community shelter
41	Coordinate and activate the Kansas Funeral Directors Association to support fatality management according to the Kansas Mass Fatality Plan
42	Alert and activate off-duty and auxiliary personnel as required by the emergency.
Recovery (Post Event) Actions for ESF 8 - Public Health and Medical Services	
1	Activate family reunification policies or procedures to be used by ESF 8
2	Coordinate with health and medical sector agencies submitting response and recovery information to emergency management
3	Conduct and monitor health effects post-disaster
4	Provide public health input into community recovery affairs
5	Provide incident reports for elected officials
6	Report damages of hospitals to ESF 8
7	Inspect food service establishments prior to resuming business
8	Restore water and wastewater capabilities in coordination with ESF 3
9	Assist at-risk populations in recovering from disasters including programs provided
10	Collect documentation for possible financial reimbursement process for recovery activities. Provide updates to eligible applicants on any disaster recovery programs.
Mitigation Actions for ESF 8 - Public Health and Medical Services	
1	Identify the public health impact of identified risks

2	Provide vaccinations against preventable diseases including tetanus, influenza, pertussis, etc
3	Provide hand washing and other disease prevention campaign activities

Supporting: Bethesda Home - Goessel	
Response (During Event) Actions for ESF 8 - Public Health and Medical Services	
1	Coordinate with ESF 7 for requesting resources
2	Communicate incident related health and medical information to citizens including at-risk populations

Supporting: Hillsboro Community Hospital	
Preparedness (Pre-Event) Actions for ESF 8 - Public Health and Medical Services	
1	Monitor available medical beds and reports to ESF 8
2	Credential and badge department employees prior to an incident
Response (During Event) Actions for ESF 8 - Public Health and Medical Services	
1	Coordinate with ESF 7 for requesting resources
2	Communicate incident related health and medical information to citizens including at-risk populations
3	Activate and conduct medical surge activities: cancellation of elective surgeries, transfer of patients, etc.
4	Provide numbers of available beds, resources, medical capabilities and medical specialties to the ESF 8 Coordinator
Recovery (Post Event) Actions for ESF 8 - Public Health and Medical Services	
1	Report damages of hospitals to ESF 8

Supporting: Marion Assisted Living - Marion	
Response (During Event) Actions for ESF 8 - Public Health and Medical Services	
1	Coordinate with ESF 7 for requesting resources
2	Communicate incident related health and medical information to citizens including at-risk populations

Supporting: Marion County Emergency Management	
Preparedness (Pre-Event) Actions for ESF 8 - Public Health and Medical Services	
1	Credential and badge department employees prior to an incident
Response (During Event) Actions for ESF 8 - Public Health and Medical Services	
1	Coordinate emergency organization credentialing/privileging procedures

Supporting: Marion County Emergency Medical Service	
Preparedness (Pre-Event) Actions for ESF 8 - Public Health and Medical Services	
1	Maintain MOUs or MOAs in place to share medical resources
2	Identify currently available health and medical sector related volunteer organizations
3	Credential and badge department employees prior to an incident
4	Capture incident related expenses to be used in emergency response
5	Credential medical staff
Response (During Event) Actions for ESF 8 - Public Health and Medical Services	
1	Coordinate and maintain ESF 8 situational awareness

2	Identify specific health and safety risks for disasters
3	Coordinate with ESF 7 for requesting resources
4	Communicate incident related health and medical information to citizens including at-risk populations
5	Recommend or determine health-related protective actions
6	Document and track resources that are committed to specific missions and costs
7	Activate continuity of operations plan
8	Provide liaison to communicate between health department and ESF 8 for emergency related information
9	Report incident related injuries to EOC
10	Report incident related fatality to EOC
11	Activate and conduct medical care activities during a disaster
12	Coordinate and activate patient decontamination activities with EMS agencies
13	Dispose of medical supplies
14	Conduct decontamination activities, in coordination with ESF 10, from chemical, radiological or biological agents
15	Alert and activate off-duty and auxiliary personnel as required by the emergency.
Recovery (Post Event) Actions for ESF 8 - Public Health and Medical Services	
1	Conduct and monitor health effects post-disaster
2	Collect documentation for possible financial reimbursement process for recovery activities. Provide updates to eligible applicants on any disaster recovery programs.

Supporting: Marion County Planning & Zoning

Response (During Event) Actions for ESF 8 - Public Health and Medical Services	
1	Coordinate with ESF 7 for requesting resources
2	Communicate incident related health and medical information to citizens including at-risk populations
3	Recommend or determine health-related protective actions
4	Document and track resources that are committed to specific missions and costs
5	Activate continuity of operations plan
6	Provide liaison to communicate between health department and ESF 8 for emergency related information
7	Report incident related injuries to EOC
8	Report incident related fatality to EOC
9	Dispose of medical supplies
Recovery (Post Event) Actions for ESF 8 - Public Health and Medical Services	
1	Conduct and monitor health effects post-disaster
2	Restore water and wastewater capabilities in coordination with ESF 3
3	Collect documentation for possible financial reimbursement process for recovery activities. Provide updates to eligible applicants on any disaster recovery programs.

Supporting: Parkside Homes - Hillsboro

Response (During Event) Actions for ESF 8 - Public Health and Medical Services	
1	Coordinate with ESF 7 for requesting resources
2	Communicate incident related health and medical information to citizens including at-risk populations

Supporting: Peabody Health & Rehab - Peabody
Response (During Event) Actions for ESF 8 - Public Health and Medical Services
1	Coordinate with ESF 7 for requesting resources
2	Communicate incident related health and medical information to citizens including at-risk populations

Supporting: Salem Home - Hillsboro
Response (During Event) Actions for ESF 8 - Public Health and Medical Services
1	Coordinate with ESF 7 for requesting resources
2	Communicate incident related health and medical information to citizens including at-risk populations

Supporting: St. Luke Hospital
Preparedness (Pre-Event) Actions for ESF 8 - Public Health and Medical Services
1	Monitor available medical beds and reports to ESF 8
2	Credential and badge department employees prior to an incident
Response (During Event) Actions for ESF 8 - Public Health and Medical Services
1	Coordinate with ESF 7 for requesting resources
2	Communicate incident related health and medical information to citizens including at-risk populations
3	Activate and conduct medical surge activities: cancellation of elective surgeries, transfer of patients, etc.
4	Provide numbers of available beds, resources, medical capabilities and medical specialties to the ESF 8 Coordinator
Recovery (Post Event) Actions for ESF 8 - Public Health and Medical Services
1	Report damages of hospitals to ESF 8

Supporting: Westview Manor - Peabody
Response (During Event) Actions for ESF 8 - Public Health and Medical Services
1	Coordinate with ESF 7 for requesting resources
2	Communicate incident related health and medical information to citizens including at-risk populations

Marion County Coroner
Response (During Event) Actions for ESF 8 - Public Health and Medical Services
1	Coordinate and activate mortuary services during an emergency
2	Conduct mortuary services during an emergency

IV. Financial Management

A. ESF 8 is responsible for coordinating with Marion County Clerk to manage ESF 8 expenses relevant to an event.

B. During a response, each agency/department funds disaster operations from their current operating budget and are responsible for recording and tracking agency expenditures. If a federally declared disaster exists, each agency is responsible for

seeking reimbursement in accordance to the formula has established by the Federal Emergency Management Agency via the FEMA/State Agreement.

C. Expenditures by support entities will be documented by those entities and submitted directly to the Marion County Clerk or a designated Finance Section Chief as soon as possible.

V. References and Authorities

Authorities

- (Federal) - 44 CFR 350 - 44 CFR 350 of the Code of Federal Regulations.

- (Federal) - 44 CFR Part 10 - 44 CFR Part 10 - Environmental Considerations.

- (Federal) - 44 CFR Part 13 - 44 CFR Part 13 (The Common Rule) - Uniform Administrative Requirements for Grants and Cooperative Agreements.

- (Federal) - 44 CFR Part 14 - 44 CFR Part 14 - Audits of State and Local Governments.

- (Federal) - 44 CFR Part 206 - 44 CFR Part 206 - Federal Disaster Assistance for Disasters Declared after November 23, 1988.

- (Federal) - 44 CFR Parts 59-76 - 44 CFR Parts 59-76 - National Flood Insurance Program and related programs.

- (Federal) - 50 CFR, Title 10 - 50 CFR - Title 10 of the Code of Federal Regulations.

- (Federal) - National Flood Insurance Act of 1968, 42 U.S.C. 4101 - As amended by the National Flood Insurance Reform Act of 1994 (Title V of Public Law 103-325).

- (Federal) - Public Law 101-549 - Public Law 101-549, Clean Air Act Amendments of 1990, which provide for reductions in hazardous air pollutants and risk management planning requirements.

- (Federal) - Public Law 101-615 - Public Law 101-615, Hazardous Materials Transportation Uniform Safety Act (HMTUSA), which provides funding to improve capability to respond to hazardous materials incidents.

- (Federal) - Public Law 106-390, Disaster Mitigation Act 2000 - Public Law 106-390, Disaster Mitigation Act of 2000, to amend the Robert T. Stafford Disaster Relief and Emergency Assistance Act to authorize a program for pre-disaster mitigation, to streamline the administration of disaster relief, to control the Federal costs of disaster assistance, and for other purposes.

- (Federal) - Public Law 107-296, 116 Stat. 2135 (2002) - Public Law 107-296, 116 Stat. 2135 (2002) (codified predominantly at 6 U.S.C. 101-557 and other sections of the U.S.C.), ESTABLISHED THE Department of Homeland Security with the mandate and legal authority to protect the American people from the continuing threat of terrorism.

- (Federal) - Public Law 833-703 - Public Law 833-703 - amendment to the Atomic Energy Act of 1954.

- (Federal) - Public Law 84-99,33 U.S.C. 701n - Flood Emergencies, authorizing an emergency fund for flood emergency preparation, flood fighting and rescue operations, and repair and restoration of flood control works threatened or destroyed by flood.

- (Federal) - Public Law 85-256, Price-Anderson Act - Public Law 85-256, Price-Anderson Act, 42 U.S.C. 2210, which provides for a system of compensating the public for harm caused by a nuclear accident.

- (Federal) - Public Law 89-665,16 U.S.C. 470 - National Historic Preservation Act, relating to the preservation of historic resources damaged as a result of disasters.

- (Federal) - Public Law 91-671, Food Stamp Act of 1964 - Public Law 91-671, Food Stamp Act of 1964, in conjunction with Section 412 of the Stafford Act, relating to food stamp distributions after a major disaster.

- (Federal) - Public Law 93-234 - Flood Disaster Protection Act of 1973, as amended by the Flood Insurance Reform Act of 1994, 42 U.S.C. 4001, et seq, provides insurance coverage for all types of buildings.

- (Federal) - Public Law 93-288, as amended, 42 U.S.C. 5121 - Public Law 93-288, as amended, 42 U.S.C. 5121, et seq, the Robert T. Stafford Disaster Relief and Emergency Assistance Act, which provides authority for response and recovery assistance under the Federal Response Plan, which empowers the President to direct any federal agency to utilize its authorities and resources in support of State and local assistance efforts.

- (Federal) - Public Law 95-510, 42 U.S.C. 9601 - Public Law 95-510, 42 U.S.C. 9601, et seq, the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA), as amended, which requires facilities to notify authorities of accidental releases of hazardous materials.

- (Federal) - Public Law 99-499 - Public Law 99-499, Superfund Amendments and Re-authorization Act of 1986, Part III, the Emergency Planning and Community Right-to-Know Act of 1986, 42 U.S.C. 11001, et seq, which governs hazardous materials planning and community right-to-know.

- (Federal) - Regulatory Improvement Act of 1994 - Regal Community Development and Regulatory Improvement Act of 1994.

- (Federal) - Stewart B. McKinney Homeless Assistance Act - Stewart B. McKinney Homeless Assistance Act, 42 U.S.C. 11331-11352, Federal Emergency Management Food and Shelter Program.

- (State) - Kansas Administrative Regulation 56-2-1 and 56-2 - These regulations define the requirements of local emergency management agencies. It establishes the minimum functions of such agencies, the minimum support counties must provide to such agencies and the minimum qualifications of county emergency management directors/coordinators.

- (State) - Kansas Planning Standards - The Kansas Planning Standards (KPS) is intended to be an all-encompassing guide to review or redevelop Local Emergency Operations Plans (LEOPs).

- (State) - Kansas Response Plan - The Kansas Response Plan (KRP) is designed to address natural and man-made hazards that could adversely affect the State of Kansas. The KRP applies to all State government departments and agencies that are tasked to provide assistance in a disaster or emergency situation. It describes the fundamental policies, strategies, and general concept of operations to be used in control of the emergency from its onset through the post disaster phase.

- (State) - Kansas Statutes Annotated (KSA) 48-9a01 - This Emergency Management Assistance Compact (EMAC) is a mutual aid agreement and partnership that allows states to assist one another during emergencies. Emergency Management Assistance Compact establishes a firm legal foundation for States to send assistance to, and receive assistance from other States.

- (State) - KSA 12-16, 117 - This state statute empowers municipalities (counties and cities) to establish policies regarding the rendering of aid to other municipalities during times of declared emergencies/ disasters. It streamlines the process of mutual aid over the "interlocal agreement" mechanism contained in KSA 12-2901.

- (State) - KSA 48-904 through 48-936 - These state statutes establish the duties, roles and responsibilities for emergency management within the state, and establishes basic requirements for counties to establish and maintain emergency management programs. It outlines the organization, policies and procedures governing the Kansas Division of Emergency Management (KDEM), establishes the powers and authorities of the Governor, state and local officials to deal with emergencies/disasters before, during and after their occurrence.

- (State) - KSA 65-5701 through 65-5711 - These state statutes are the state level implementation of Superfund Amendments and Reauthorization Act (SARA), Title III. It defines the Hazardous Materials (HAZMAT) roles and responsibilities of state agencies, makes counties Hazardous Materials emergency planning districts and establishes a Local Emergency Planning Committee (LEPC) in each county.

- (State) - State of Kansas Executive Order 05-03 - This Executive Order designates the National Incident Management System (NIMS) as the standard for incident management in the State of Kansas.

- (Local) - Marion County - Kansas Resolution dated August 1, 1963, establishing the Marion County Emergency Management Office.

- (Local) - Marion County Resolution 02-16 providing mutual aid per KSA 12-16,177.

References

- (Federal) - Federal Bureau of Investigation's Concept of Opera - Federal Bureau of Investigation's Concept of Operations for Weapons of Mass Destruction

- (Federal) - Federal Radiological Emergency Response Plan - Federal Radiological Emergency Response Plan

- (Federal) - National Incident Management System (NIMS) - National Incident Management System (NIMS)

- (Federal) - National Response Framework (NRF) - National Response Framework (NRF)